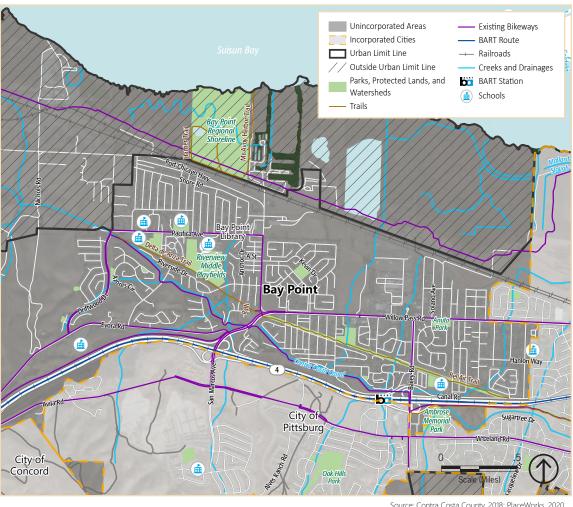
BAY POINT I CONTEXT

Bay Point, a tule marshland originally settled for ranching land in the 1800s, was established as a lumber manufacturing and distribution port in the early 1900s. The area's prime location along the Southern Pacific Company's transcontinental tracks and the deep water of Suisun Bay facilitated shipment of raw materials and products by both land and water, spurring guick economic growth in the community.

Over time, Bay Point's waterfront has maintained an industrial character. Most of the community consists of single- and multi-family residential uses. While there are some commercial uses in Bay Point, primarily situated along the major thoroughfares of Willow Pass Road and Bailey Road, local neighborhoodserving amenities are relatively limited.

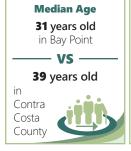
In 1993, the community voted to be renamed from "West Pittsburg" to "Bay Point" to solidify its identity as separate from Pittsburg to the east. Residents take pride in their independence from nearby cities, but they cite concerns about the need for increased services and coordination among service providers. The waterfront, along with other parks in the community, is reportedly unsafe and rife with homeless encampments, and major thoroughfares lack continuous street lighting and pedestrian infrastructure.

The nearby BART station is an important node for the community, sitting on the southeast edge of the unincorporated area. BART provides many residents with an essential regional transportation link to jobs in Walnut Creek and beyond. However, many in the community would like improved Tri Delta Transit bus services and improved transit stop amenities.



Source: Contra Costa County, 2018; PlaceWorks, 2020

WHO LIVES IN BAY POINT?



Average **Life Expectancy 78** years old in Bay Point

81 years old

Contra

Median **Household Income**

\$50,752 in Bay Point

\$88,456

Contra Costa County

Race

- ▶ 45% White
- ▶ 15% Black or African American
- ▶ **12%** Asian

Ethnicity

▶ 58% Hispanic or



Hazards



quality from increased ozone and diesel particulate matter



Coastal flooding



Extreme heat



Flooding



Human health hazards



Landslides and debris flows



Sea level rise



Seismic hazards



Wildfire

The information on this page presents a summary of hazards and vulnerabilities in Bay Point based on the Contra Costa County Vulnerability Assessment; please see the online Vulnerability Assessment for a full description of these hazards and vulnerabilities.



Traffic on Highway 4 poses air quality hazards to Bay Point residents. Photo by Trish Dominguez.



Parts of Bay Point are vulnerable to wildfire hazards; local industrial uses also pose risks from industrial accidents.



Bay Point communities and structures are vulnerable to seismic vulnerable to flooding in Bay Point. hazards



Many communities and facilities are

Major Vulnerabilities

Cost-burdened households, households in poverty, and persons with chronic illnesses are vulnerable to coastal flooding.

Cost-burdened households and households in poverty are vulnerable to landslides and debris flows

Households in poverty, cost-burdened households, and low-income households are vulnerable to sea level rise

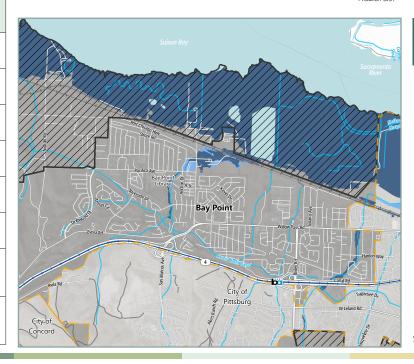
Households in poverty are vulnerable to seismic hazards.

Persons experiencing homelessness are vulnerable to wildfire.

The Amtrak line, neighborhoods connected by single access roads, the library, and the fire station are vulnerable to coastal flooding.

The Amtrak line, neighborhoods connected by single access roads, the library, Bay Point BART stop, and commercial buildings are vulnerable to sea level rise.

Public transit access, water and wastewater services, energy delivery services, and solid waste removal services are vulnerable to multiple hazards



FLOOD ZONES

Flood Hazard Areas

100-Year Flood Zone

500-Year Flood Zone

Areas of Undetermined but Possible Flood Hazard

Water

Unincorporated Areas Incorporated Cities

Urban Limit Line

/// Outside Urban Limit Line

BART Route

Creeks and Drainages BART Station





chance of flooding in any given year A 500-year flood zone represents a 0.2%

Source: FEMA, 2019; Contra Costa County, 2018; PlaceWorks, 2019.

DISADVANTAGED COMMUNITY

The County has identified Bay Point as a disadvantaged community under Senate Bill (SB) 1000, which requires the County to integrate environmental justice into the General Plan. This law is based on the understanding that some communities have experienced a combination of historic discrimination, negligence, and political and economic disempowerment. Often, this has resulted in a disproportionate burden of pollution and health impacts and disproportionate social and economic disadvantages in these communities.

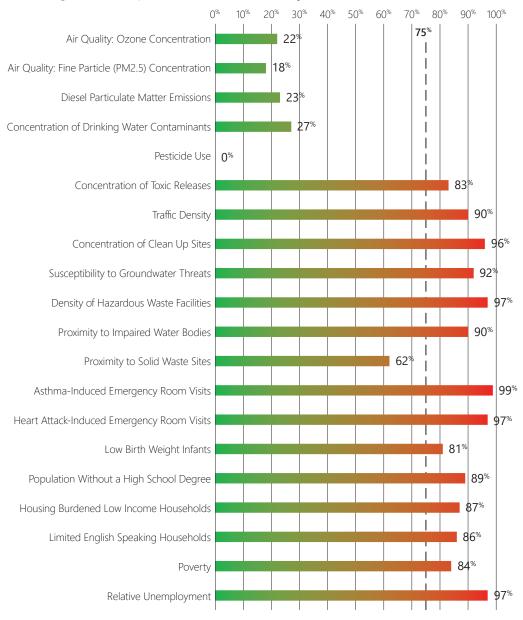
The 20 indicators that contribute to Bay Point's identification as a disadvantaged community are highlighted in the chart to the right, with additional details provided in the maps that follow, based on State data from **CalEnviroScreen**. The chart shows how Bay Point ranks for each indicator compared to the rest of the state. The State identifies disadvantaged communities as those where the combined ranking for all factors is 75 percent or higher. While there are multiple Census tracts that make up Bay Point, this chart presents only the most-impacted Census tract for each indicator.

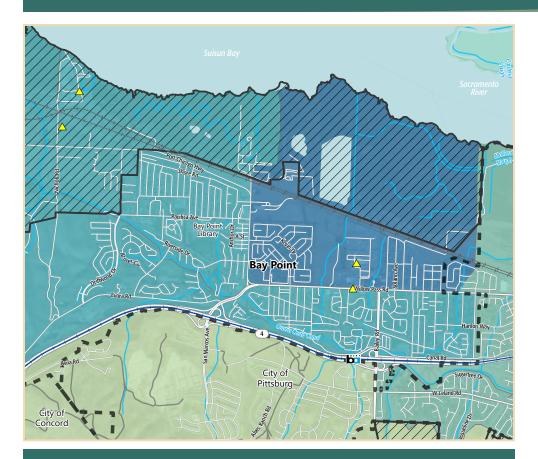
Chemical pollution from heavy industrial and manufacturing uses has severely impacted Bay Point. While remediation efforts are underway, their continued presence risks community exposure to associated hazards. Meanwhile, despite their large presence, these businesses often do not hire from the local population due to mismatched skill sets and language barriers. Therefore, many residents endure longer commutes to often low-paying jobs in central Contra Costa County where higher housing costs price them out of residency. This emigration is mirrored by a larger trend in eastern Contra Costa County to drive into the Bay Area's employment centers, causing roadway congestion, increasing driving times, and polluting the air.

Water quality has long been a concern among Bay Point residents. In the last decade, the level of disinfection byproducts in the drinking water was found to be scarcely within compliance. After strong community advocacy, the local private water company began purchasing treated water, and today the water company is compliant with all water quality standards. However, residents still cite concerns about bad tastes and odors in the water, which may be a result of an aging housing stock with degraded pipes and water fixtures.

DISADVANTAGED COMMUNITY INDICATORS (2017)

Ranking of Most Impacted Census Tracts in Bay Point Relative to the State





TOXIC RELEASES

▲ Toxic Release Facilities

Toxic Releases Ranking

>90 to 100 >80 to 90

>70 to 80

>60 to 70

>50 to 60

0 to 50

Incorporated City Urban Limit Line

// Outside Urban Limit Line

BART Route

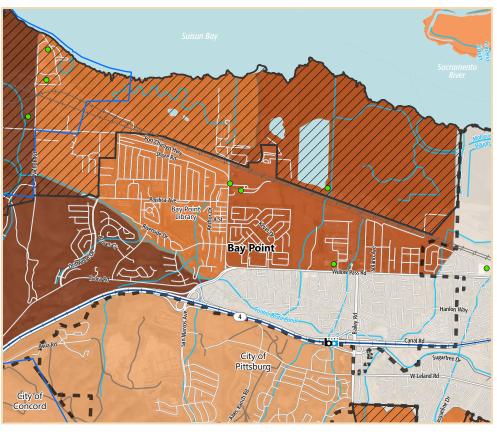
--- Railroads

Creeks and Drainages

BART Station

This map ranks Census tracts based on the concentration of toxic chemical releases from industrial facilities. Parts of Bay Point are ranked at 83 percent, meaning that the area has a concentration of toxic releases that is worse than 83 percent of the state.

> Source: California Office of Environmental Health Hazard Assessment, 2018; Contra Costa County, 2018; PlaceWorks, 2019.



CLEAN UP SITES

 Clean Up Sites NPL (Superfund) Sites **Clean Up Sites Ranking** >90 to 100

>80 to 90

>70 to 80 >60 to 70

>50 to 60

0 to 50 ■ Incorporated City

Urban Limit Line //, Outside Urban Limit Line

 BART Route --- Railroads Creeks and Drainages

BART Station

This map ranks Census tracts based on the concentration of clean up sites, which are sites undergoing clean up actions by governmental authorities or property owners due to environmental degradation from hazardous substances. The ranking also considers the nature and magnitude of the threat and the site type and status. Parts of Bay Point are ranked at 96 percent, meaning that the area has a concentration of clean up sites that is higher than 96 percent of the state.



Source: CalEnviroscreen, 2018; Contra Costa County, 2018; PlaceWorks, 2020



GROUNDWATER THREATS

Groundwater Threats Sites
 Groundwater Threats Ranking

>90 to 100

>80 to 90

>70 to 80

>50 to 60

0 to 50

Incorporated City

Urban Limit Line

// Outside Urban Limit Line

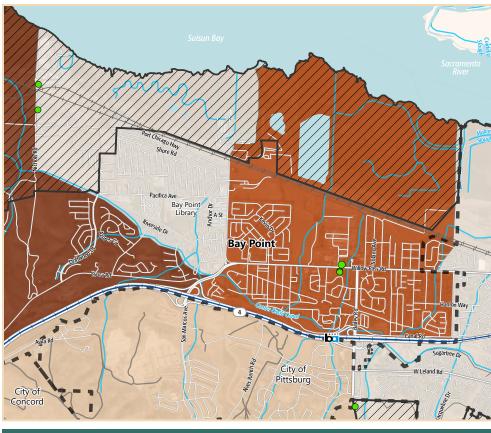
BART Route

--- Railroads

Creeks and Drainages

BART Station

This map ranks Census tracts based on their susceptibility to groundwater threats from activities like the storage and disposal of hazardous materials on commercial and industrial sites. Parts of Bay Point are ranked at 92 percent, meaning that the area is more susceptible to groundwater threats than 92 percent of the state.



HAZARDOUS WASTE

Generators of Hazardous Waste

Hazardous Waste Ranking >90 to 100

>90 to 100

>70 to 80

>50 to 60

0 to 50

Incorporated City
Urban Limit Line

// Outside Urban Limit Line

→ BART Route
→ Railroads

Creeks and Drainages

BART Station

This map ranks Census tracts based on the density of hazardous waste facilities and generators, considering each facility's type and permit status and generator activities. Bay Point is ranked high, reaching up to 97 percent, indicating that the area has a density of hazardous waste facilities and generators that is higher than 97 percent of the state.



Source: CalEnviroscreen, 2018; Contra Costa County, 2018; PlaceWorks, 2020

BAY POINT | GUIDANCE

PLANNED LAND USE

Land use designations for Bay Point are shown on the land use map and defined in the land use designations section of the Land Use Element.

The majority of the community is planned for continued residential uses at a variety of densities, surrounded primarily by open space, public, and industrial uses. Hillside areas will be preserved through open space and agriculture designations. At the major interchanges of Highway 4, commercial uses are planned to continue, providing services like gas stations and restaurants.

Generally, the land use map envisions that Bay Point will transition to a denser and more bustling community around the Pittsburg/Bay Point BART Station. Portions of Willow Pass Road are designated Mixed Corridor, envisioning a range of neighborhood shopping, residential, and office uses that will stimulate improvements and reinvestment along the corridor. Southeast of the Highway 4/Bailey Road intersection, within the Pittsburg/Bay Point BART Station Area, the Mixed Corridor designation will encourage dense residential development that takes advantage of the area's close proximity to both the BART Station and Ambrose Park. Limited commercial uses are intended as secondary to the residential development and oriented to providing goods and services to neighborhood residents and visitors to Ambrose Park.

Along the south side of Willow Pass Road within the Pittsburg/Bay Point BART Station Area, the Urban Center designation is intended to create a neighborhood commercial district as a focal point of the Bay Point community. The area should be developed as a pedestrian-oriented district serving residents who live nearby. Parking should be adequate but located behind commercial uses along Willow Pass Road.

The Pittsburg/Bay Point BART Station Area Specific Plan (2002) remains in effect and provides more detailed guidance for this area.

The County's zoning map will implement the planned land uses described above. The zoning map is also being updated as part of Envision Contra Costa 2040; draft changes will be published for public review and discussion when available.



Multi-family housing in Bay Point.



Single-family housing in Bay Point.



Mixed-use development in Bay Point.



Commercial use in Bay Point.

GUIDING PRINCIPLES

The following guiding principles articulate the values, priorities, and aspirations for the future shared by Bay Point community members:

- 1. Bay Point is a great place to raise a family. Its small-town community-mindedness and relative affordability should be preserved and supported for future generations.
- 2. The entire Bay Point community should enjoy streetscapes and open spaces that are free from abandoned cars, debris, and litter, and street lighting should be improved to make people feel safer walking at night.
- 3. Bay Point residents need more local, high-quality jobs from a diverse business base. Businesses should be encouraged to hire locally and provide living wage jobs.
- 4. Additional retail development should be encouraged along Willow Pass Road.
- **5.** Bay Point residents enjoy a central location in the Bay Area, with easy regional access via multiple transportation modes. Quality access to local and regional transportation should be maintained and enhanced .
- 6. Bay Point residents who lack housing should have access to quality services and programs that will help, including a new shelter, increased mental health and substance abuse services, and facilities that are targeted to specific age groups (e.g., seniors and teens). Bay Point residents who are at risk of losing housing should be protected from displacement.
- **7.** Bay Point's waterfront north of the railroad tracks should be developed with water recreation and commercial uses.
- 8. Park and recreation facilities in Bay Point should be safe and inviting to residents and families through quality maintenance and amenities.
- The many great agencies that provide community services in Bay Point should coordinate efforts to maximize effectiveness and reach all those who need the services.
- **10.** Bay Point residents should be safe from short- and long-term hazards associated with industrial facilities in and near the community.
- **11.** Bay Point should be resilient to the near- and long-term hazards associated with sea level rise.

BAY POINT | GUIDANCE (CONTINUED)

POLICIES

- 1. Ensure that land use and development projects in Bay Point will not negatively impact the community, such as increased toxic exposures, a net loss of affordable housing, or the displacement of residents and local legacy businesses.
- Partner with local community-based organizations that have relationships, trust, and cultural competency with Bay Point communities to assist with outreach for local initiatives and issues.
- **3.** Proactively enforce County Codes in Bay Point to support community beautification and safety.
- Encourage neighborhood-oriented shopping and services to be developed within walking distance to housing.
- 5. Support local and small business development in Bay Point through training, promotion, and technical, financial, and business assistance.
- **6.** Offer incentives for clean, light industrial development that would provide quality jobs for Bay Point residents.
- **7.** Partner with Future Build East County and other similar organizations to train Bay Point residents with skills that are tailored to living wage jobs in Bay Point and nearby communities.
- 8. Actively seek and incentivize commercial development on vacant lots near the BART station, including development that would expand the grocery store options in Bay Point.
- **9.** Encourage the assembly of parcels in medium or higher density residential areas, as appropriate, to ensure quality residential development with adequate infrastructure for drainage and traffic. (3-79; 3-86)
- 10. Minimize the number of streets and driveways intersecting or entering Willow Pass Road by using secondary roads, assembling frontage parcels, using shared access on abutting properties, and/or other approaches. (3-78(b); 3-80; 3-85; 3-86)
- 11. Control the placement, design, number, and size of signs on Willow Pass Road to convey business identity without being visually disruptive. (3-80(d))
- **12.** Coordinate with the Housing Authority of Contra Costa County, affordable housing developers, and other organizations to transition vacant and underutilized land into affordable rental and ownership housing that serves Bay Point's diverse population, including single people, families, youth, seniors, and people with disabilities.

- 13. Coordinate with the Ambrose Recreation and Park District to ensure that Bay Point residents have access to quality park and recreation facilities and programming, and use the County's outreach platforms to promote available park and recreation services and programs to Bay Point residents.
- **14.** Require that new and retrofitted development, particularly along the waterfront, supports effective police and fire protection response and services by using the following principles of crime prevention through environmental design (CPTED):
 - A. Delineate private and public spaces.
 - B. Enhance visibility.
 - C. Control property access.
 - D. Ensure adequate property maintenance.
- **15.** Engage with schools, non-profit organizations, and faith-based organizations to recognize and work with at-risk youth in Bay Point to avert future criminal activity.
- **16.** Increase bicycle police presence in Bay Point to reduce crime with more approachable officers.

ACTIONS

- Clean up major illegal dumping sites in Bay Point, including at Port Chicago Highway and Driftwood Drive and along Pullman Avenue and Suisun Avenue.
- Conduct education and outreach to inform Bay Point residents about waste disposal opportunities beyond curbside trash and recycling pickup and about vehicle donation opportunities for unwanted vehicles.
- 3. Prepare and implement streetscape plans for Willow Pass Road and Bailey Road that include protected bike lanes, upgraded sidewalks, lighting, and street trees and landscaping. These plans should also address on-street parking, traffic movements, and transit facilities. If appropriate, revise precise alignment plans for consistency with the streetscape plans. (3-80(e))
- 4. Work with BART, Tri-Delta Transit, and County Connection to:
 - A. Improve the coordination of bus and BART arrival and departure times.
 - B. Create more frequent and direct bus routes to connect Bay Point residents with BART.

BAY POINT | GUIDANCE (CONTINUED)

ACTIONS (CONTINUED)

- 5. Work with the Golden State Water Company to conduct education and outreach about how old pipes and water fixtures can affect water quality in older homes. Identify a funding source to provide financial assistance to low-income residents to improve degrading pipes and water fixtures.
- 6. Coordinate with non-profit and other organizations to investigate the feasibility of opening an emergency shelter to house Bay Point residents of all ages that are homeless.
- **7.** Work with the Ambrose Recreation and Park District to expand youth recreation and education opportunities, such as expanded sports programs, after-school programs, a skate park, and/or a youth center.
- 8. Work with the Ambrose Recreation and Park District to beautify and improve safety at parks, including through the following approaches:
 - A. Locate facilities to ensure visibility along public roadways where appropriate.
 - B. Provide clear access points.
 - C. Plant appropriate vegetation that provides shade and aesthetic benefits.
 - **D.** Maintain vegetation and regularly clean up trash to maximize visibility and demonstrate active attention to the site.
 - E. Install more lighting to improve visibility.
 - F. Use signage to clearly convey site ownership and rules.
- 9. Work with the East Bay Regional Park District to develop a trail network that connects Bay Point residents to nature recreation opportunities, the waterfront, and regional destinations, and to improve trail signage and wayfinding.
- 10. Establish a comprehensive, long term strategy that coordinates efforts from all regulatory agencies to mitigate the impacts on the community from industrial facilities in and near Bay Point, including the Tesoro Refinery and Keller Canyon Landfill. The strategy must address air pollution, pipeline risks, and accidents, including identification of and community education about evacuation routes. (3-78(d))